

Message Text

CONFIDENTIAL

PAGE 01 USUN N 05566 300415Z

70

ACTION IO-10

INFO OCT-01 EA-06 ISO-00 AF-04 ARA-06 EUR-12 NEA-06 RSC-01

CIAE-00 DODE-00 NSAE-00 NSCE-00 SSO-00 USIE-00 INRE-00

PM-03 H-01 INR-05 L-02 NSC-05 PA-01 PRS-01 SP-02

SS-15 /081 W

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FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 8021

INFO AMEMBASSY PHNOM IMMEDIATE

AMEMBASSY TOKYO IMMEDIATE

C O N F I D E N T I A L USUN 5566

TOKYO FOR SECRETARY'S PARTY

E.O. 11652: GDS

TAGS: PFOR UNGA CB

SUBJ: KHMER IN 29TH UNGA: FINAL PLENARY ACTION ON ITEM 25

REF: USUN 5493

SUMMARY: PLENARY NOV 29 TOOK FINAL ACTION ON CAMBODIA ITEM BY REJECTING PREAMBULAR PARAGRAPH WHICH REMAINED FROM TIE VOTE AT PREVIOUS SESSION (REFTEL). THIS WAS ONLY VOTE TAKEN AT THIS FINAL SESSION. COSPONSORS OF HOSTILE RES DID NOT PRESS FULLY TO REOPEN WEDNESDAY NIGHT'S DECISION ON FRIENDLY RESOLUTION, NOR DID THEY MAKE EFFORT TO FORCE VOTE ON HOSTIEL RESOLUTION OR ON BAROODY'S AMENDMENTS TO THAT RESOLUTION. WE BELIEVE THAT FACTOR IN GRUNK SUPPORTERS' FINAL DECISION MAY HAVE BEEN ASSESSMENT, IN LIGHT OF VIGOROUS FURTHER LOBBYING BY BOTH SIDES BETWEEN CLOSE OF WEDNESDAY'S SESSION AND OPENING OF FRIDAY'S THAT EFFORT WOULD NOT SUCCEED. NEXT HURDEL WILL BE CREDENTIALS COMMITTEE REPORT. END SUMMARY

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PAGE 02 USUN N 05566 300415Z

1. WE AND FRIENDLY COSPONSOR MET THROUGHOUT DAY THURSDAY

AND REMAINED IN CONSULTATION INTO LATE NIGHT. OPERATING ON "WORST CASE" ASSUMPTIONS, WE SOUGHT TO INSURE SUPPORT AGAINST EXPECTED HOSTILE COSPONSORS' ATTEMPT TO REOPEN WEDNESDAY NIGHT'S DECISION ON FRIENDLY RESOLUTION AND AGAINST ATTEMPT TO PRESS HOSTILE RESOLUTION TO VOTE. WE AND ALLIES LOBBYED HERE AND WE AND JAPANESE MADE RECOMMENDATIONS FOR LOBBYING IN SOME CAPITALS (SEPTELS), WE AND OTHERS ALSO CONTACTED ALL DELEGATIONS FROM WHOM WE EXPECTED SUPPORT TO CONFIRM THEY WOULD BE IN PLENARY FOR VOTES WHEN FRIDAY'S PLENARY OPENED. WE ALSO TIGHTENED UP OUR FLOOR MANAGEMENT SYSTEM. CORE GROUP OF HOSTILE COSPONSORS APPARENTLY ALSO ACTIVE; BUT WE HAD MIXED SIGNALS ABOUT THEIR INTENTIONS.

2. THROUGHOUT SAME PERIOD, FRIENDLY COSPONSORS WERE COPING, THROUGH NEGOTIATIONS WITH SECRETARIAT THAT EXTENDED INTO THURSDAY EVENING, TO INSURE THAT DOCUMENTATION FOR FRIDAY'S PLENARY MEETING (E.G. CHARACTERIZATIONS OF REVISED RESOLUTION TO BE ACTED UPON BY PLENARY AND UN JOURNAL'S FORMULATION OF PLENARY AGENDA) WAS NOT PREJUDICIAL. THESE NEGOTIATIONS ENDED IN FRIENDLY COSPONSORS' REFUSAL TO GIVE APPROVAL TO WORDING OF DOCUMENTATION, THUS RETAINING FLEXIBILITY IN ANTICIPATED STRUGGLE IN FRIDAY'S DEBATE AGAINST EFFORT TO RE-OPEN WEDNESDAY NIGHT'S DECISION ON REVISED RESOLUTION.

3. SPOKESMEN FOR FRIENDLY COSPONSORS (INCLUDING ANAND AND SAITO) MET WITH BOUTEFLIKA JUST BEFORE PLENARY CONVENED. ONE PURPOSE WAS TO PROBE BOUTEFLIKA'S INTENTIONS FOR HANDLING DEBATE. WE WILL PROVIDE FULLER REPORT OF THAT MEETING WHEN WE ARE ABLE TO OBTAIN DETAILS FROM PARTICIPANTS, BUT JAPANESE HAVE INFORMED US THAT BOUTEFLIKA STRESSED THAT HE WOULD HANDLE PLENARY "DEMOCRATICALLY" AND THAT HE IMPLIED HE WOULD ESCHEW MAKING RULINGS FROM CHAIR, COMMENT: BOUTEFLIKA'S CONDUCT IN HANDLING DEBATE NOV 29 IN FACT SEEMED TO US UNEXCEPTIONABLE RPT UNEXCEPTIONABLE. END COMMENT.

4. PROBLEM OF HOW TO HANDLE UNDECIDED PREAMBULAR PARAGRAPH WAS MAJOR TACTICAL QUESTION WITH WHICH WE AND ALLIES WRESTLED BETWEEN WEDNESDAY NIGHT'S PLENARY AND FRIDAY'S. ONE OF QUESTIONS WAS: WOULD BAROODY (PLUS OMAN AND QATAR) JOIN US IN VOTING AGAINST PARAGRAPH HE HIMSELF HAD TABLED AS ONE OF CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 05566 300415Z

HIS AMENDMENTS TO FRIENDLY RESOLUTION? ANAND ATTEMPTED ALL THURSDAY TO LOCATE BAROODY BUT WAS UNABLE TO DO SO. THEY FINALLY MET EARLY FRIDAY MORNING, WHEN BAROODY SAID HE WOULD JOIN IN VOTING AGAINST PARAGRAPH. ALLIES CONCLUDED THAT WITH BAROODY'S SUPPORT WE STOOD GOOD CHANCE OF DEFEATING INCLUSION OF THAT PARAGRAPH. FINAL DECISION WAS MADE, JUST BEFORE PLENARY OPENED, THAT WE WOULD VOTE AGAINST THAT PARAGRAPH. PLENARY ADOPTION OF THAT PARAGRAPH WOULD HAVE PROVIDED

HOSTIEL COSPONSORS TACTICAL ADVANTAGE AND WE HAD INDICATIONS THEY WOULD ADOPT THIS TACTIC.

5. WHEN PLENARY OPENED, BOUTEFILKA STATED (CORRECTLY) THAT THE ASSEMBLY HAD "ADOPTED" THE ASEAN RESOLUTION AS AMENDED EXCEPT FOR THE PREAMBULAR PARAGRAPH ON WHICH A TIE VOTE HAD BEEN RECORDED. HE THEN PROPOSED PUTTING THAT PARAGRAPH TO THE VOTE IN ACCORDANCE WITH THE RULE OF PROCEDURE 95

6 THAI AMB ANAND TOOK THE FLOOR ON A POINT OF ORDER TO INDICATE THAT THE FRIENDLY COSPONSORS INTENDED TO VOTE AGAINST THE PARAGRAPH "BECAUSE THAT PARAGRAPH WAS NOT MATERIAL (TO FRIENDLY DRAFT) ITS DEFEAT WOULD FACILITATE THE WORK OF THE GA." ASSERTING THAT THAILAND AND COSPONSORS WERE ENGAGED IN MANEUVERS AND PROCEDURAL GIMMICKRY, SENEGAL PERMREP FALL SAID THAT GRUNK GROUP ALSO WOULD VOTE AGAINST. THUS, BOTH FRIENDLY AND HOSTILE SUPPORTERS VOTED AGAINST. RESULT WAS NONE IN FAVOR, 102(US) AGAINST AND 32 ABSTENTIONS.

7. FOLLOWING A FURTHER INTERVENTION BY BAROODY, SENEGAL, CUBA, AND ALGERIA TOOK FLOOR TO EXPLAIN VOTES BUT DID NOT RPT DID NOT ASK FOR A REVOTE OF THE ASEAN RES OR FOR THE HOSTILE RES TO BE PUT TO THE VOTE. INSTEAD, THEY DENOUNCED FRIENDLY COSPONSORS AS HAVING ENGAGED IN TRICKERY, SAID THE RES AT LEAST RECOGNIZES THAT THE GKR REPS ARE NOT ENTITLED TO REPRESENT ALL THE CAMBODIAN PEOPLE IN THE UN, WARNED THAT THERE WOULD BE FURTHER FIGHTING IN THE FIELD AND IN THE UN (I.E. WHEN THE CREDENTIALS COMMITTEE MEETS AND ITS REPORT IS CONSIDERED IN PLENARY), AND BLAMED THE UNITED STATES AS THE CULPRIT RESPONSIBLE FOR THIS "DENIAL OF JUSTICE."

9. WITH DEBATE ON ITEM 25 THUS CONCLUDED, REMAINING KHMER ISSUE FOR 29TH GA WILL BE CREDENTIALS. CREDENTIALS COMMITTEE
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PAGE 04 USUN N 05566 300415Z

MEETING, AS REPORTED REFTTEL, HAS NOT YET BEEN SCHEDULED AND WE THEREFORE DO NOT KNOW YET WHEN COMMITTEE REPORT WILL COME TO PLENARY.
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